



# FFL newsletter

Federal Firearms Licensees Information Service provided by the Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms • Washington, D.C.

## A MESSAGE TO THE FFL

# from Stephen Higgins Director of ATF

This is the third in our series of newsletters designed to inform you of new initiatives, regulation changes and ATF programs which may affect you and your business. We also intend to use the newsletter to answer some of your more frequently asked questions.

We believe the key to our relationship with the FFL is primarily one of assistance and education. We realize that sometimes you may find Federal laws and regulations complicated or confusing.

Records requirements do not exist because the government wants to make your life difficult.

They exist because law enforcement agencies need a mechanism to trace guns used in crimes.

They exist because they give the dealer an effective means of screening firearms buyers to prevent guns from being sold to criminals.

They exist because they assist law enforcement agencies in detecting possible illegal firearms traffickers.

They exist to further ensure the integrity of existing state laws.

One of ATF's primary responsibilities is to assist you on technical recordkeeping problems rather than detect recordkeeping errors.

Notices of non-compliance will not be issued routinely on initial inspections and all notices which are issued will reflect the significance of the offense rather than the technical requirements.

The primary purpose of the notice is to inform, to contribute toward better understanding and to encourage voluntary compliance.

We know that the majority of FFLs are eager to comply with the law. It is our job to help you comply--just as it is our job to investigate intentional noncompliance.

We want to use all of our opportunities with the FFLs to create a climate of understanding of the requirements and the reasons underlying them. We are strengthening the emphasis of a solid educational foundation through our inspection program and our renewed firearms seminars. For more information on the seminars, please see page 2.

#### We will:

- \* Continue our educational efforts through application and compliance inspections and firearms seminars.
- \* Emphasize to the dealers the underlying significance of legal and regulatory requirements so that dealers will recognize their value to effective law enforcement and the public interest.
- \*Answer your questions, assist in solving problems with the requirements, and help you with the technical aspects of recordkeeping.

We are seeking your partnership in the war on crime. We need to develop mutual cooperation and understanding in accomplishing what we all want-to eliminate the criminal use of firearms.

# Firearms License Streamlined

The new Form 8 will be phased in starting April 1, 1983. As original licenses are issued, or current licenses renewed, the Federal firearms licensee will receive the new Form 8.

The new license will be somewhat larger in size than the present one. In addition, a separate purchasing copy will not be provided to the licensee. The "purchasing certification" will appear on the license, which can be reproduced and sent to suppliers.

Effective with each renewed or original license, the licensee will receive only one copy-the original license. One additional copy may be obtained free of charge by writing to the ATF Regional Regulatory Administrator who issued the license.

Names, addresses and phone numbers of ATF Regional Offices are located on page 5.

#### Licensee Q's and A's

The following question is among those most frequently asked by licensees. The question and answer listed below refers only to federal laws and regulations.

There is a three-day waiting period in my state before a hand gun may be delivered to a customer. Many customers wish to pay in full and complete the paperwork later. Usually the customer stops by after work to pick up his purchase. If the paperwork has to be completed at the time of purchase, I would be forced to hire more help for this period. When must the Form 4473 be completed? How would I indicate that the firearms is still on the premises several days after the form has been completed?

Form 4473 may be completed when the licensee wishes. Part 1 of the form, however, must be completed at the time the buyer takes physical possession of the firearms.

### Firearms License FIREARMS SEMINARS LOOK LIKE A HIT

Everything You Always Wanted To Know

About Firearms Regulations

"What are the legal differences between antiques, curios, relics, reproductions and 'antique kit' guns?"

"What is interchangeable ammunition?"

"Is military ID acceptable?"

These and hundreds of other questions were asked by licensees and answered by ATF experts during the 70 seminars held in different cities throughout the country over the past three years.

Subjects covered during the seminars include a broad range of the basic provisions of the Gun Control Act, how the law is enforced, recordkeeping requirements, licensing and renewals, imports and exports.

Judging from the comments of some of the nearly 9,000 dealer attendees and ATF staff participating in the seminars, the information and "give and take" segments were extremely helpful to both groups.

Dealer comments included the following:

"The seminar is a very healthy step toward better cooperation and understanding between the dealers and ATF."

"I would like to see more informational meetings of this nature."

"Make the seminars a must before issuing a license."

"Extremely productive."

"The questions and answers were just like a refresher course."

"Very worthwhile."

A strikingly high percentage of the dealers polled said the information gained from the seminars would help them in their future operations. One distributor hosted a seminar for 150 dealers who buy from him and several chain stores have requested that ATF conduct a seminar for their personnel.

Dealers and ATF staff both commented that the exchange of information and open discussion of problems helped each to better understand the other's position.

Approximately 25 additional seminars will be held before October 1, 1983.

When you receive your dealer invitation, remember that the dealer who attended the seminar before you found the exchange of information lively and useful.

We think you will gain from the seminars and we hope you will choose to participate.

In the meantime, if you have any questions, contact your local ATF office. They will be glad to help.

Our federal laws and regulations are intended to stop the criminal use of firearms. We believe youthe licensee--are essential to achieving this objective.

We are committed to assist you in understanding the regulations and to developing a closer working relationship so that minimal regulation--consistent with the law and public interest--can work.

Current FFL list is available on magnetic tape, labels or printouts. Prices quoted on request. For a copy of the order form, write to:

Chief, Disclosure Branch Bureau of Alcohol, Tobacco and Firearms

1200 Pennsylvania Avenue Federal Bldg., Room 4405 Washington, DC 20226 Telephone: 202/566-7118

#### **NEWS YOU CAN USE**

#### .22 Caliber Rimfire Ammunition Records Eliminated

On January 5, 1983, ATF sent a press release to all trade (guns, sports) magazines alerting all FFLs to a change in the **Gun Control Act of 1968.** 

Public Law 97-377 signed by President Reagan on December 21, 1982, states that no licensee need maintain any records for .22 caliber rimfire ammunition. This includes the receipt, sale or disposition of the ammunition and applies to licensed dealers, importers, manufacturers and collectors.

This final rule does not affect recordkeeping requirements for pistol and revolver ammunition or ammunition interchangeable be tween rifles and handguns, other than the .22 caliber rimfire.

All licensees are still prohibited from transferring .22 caliber rimfire ammunition for use in handguns to persons under the age of 21, and to persons under the age of 18 if that ammunition is for use in rifles.

If you need further information, contact ATF, Special Operations Branch, 1200 Pennsylvania Avenue NW, Washington, DC 20226 or telephone 202/566-7591.

#### Black Powder Form Eliminated

ATF eliminated Form 5400.3--Transaction Record for Black Powder To Be Used In Antique Weapons--effective June 18, 1982.

The form is no longer required and dealers need not maintain sales records of exempt quantities of black powder. Sales of commersially manufactured black powder in quantities of 50 lbs. or less are exempt only if the powder is to be used for sporting, cultural or recreational purposes.

Although no form is now required, ATF officials caution that a dealer selling an exempt quantity of black powder must establish to his own satisfaction that the buyer intends to use the powder only for

sporting, cultural or recreational purposes.

Other dealer requirements regarding black powder storage and recordkeeping are still in effect. Examples include inventory records and disposition records for sales to other dealers and to unlicensed individuals for non-exempt uses.

#### Three Firearms Defined As Machineguns

ATF has issued a ruling holding that the SM10 and SM11A1 pistols, and SAC carbines manufactured or assembled on or after June 21, 1982 are machineguns and are subject to the registration provisions of the National Firearms Act (NFA).

The three weapons are blowback-operated, fire from an open bolt position with the bolt incorporating a fixed firing pin, and the barrels of the pistol are threaded to accept a silencer. Components parts of each weapon include a disconnector and a trip which prevent more than one shot from being fired with a single pull of the trigger.

The disconnector and trip, however, are designed so a simple modification allows the weapon to operate automaticially. This modification, together with the

other design features, permits the weapons to shoot more than one shot automatically, without manual reloading, by a single pull of the trigger.

The NFA defines a machinegun to include any weapon which shoots, is designed to shoot, or can be readily restored to shoot automatically more than one shot, without manual reloading, by a single pull of the trigger.

ATF holds that the SM10 and SM11A1 pistols, and SAC carbines fit that definition and consequently are considered machineguns as defined by NFA.

This ruling does not apply to SM10 and SM11A1 pistols, and SAC carbines manufactured or assembled before June 21, 1982. Persons desiring to modify those

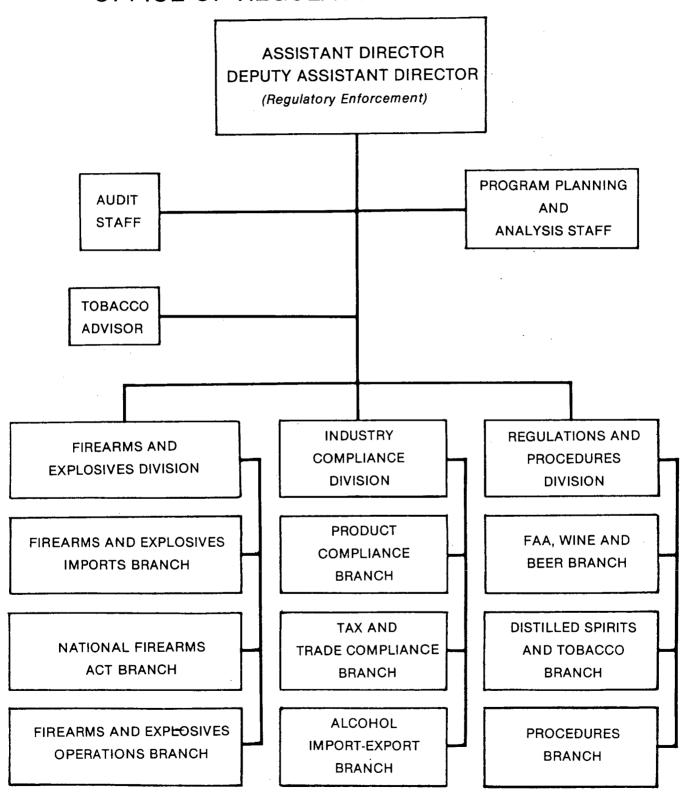
weapons to shoot automatically must submit an application to ATF and pay the required tax.

All SM10 and SM11A1 pistols, and SAC carbines manufactured or assembled on or after June 21, 1982 are subject to NFA provisions.

For technical information, contact: Chief, Firearms Technology Branch, Bureau of Alcohol, Tobacco and Firearms, 12th & Pennsylvania, Washington, DC 20226. Telephone: 202/566-7131.

For application information, contact: Chief, National Firearms Branch, 12th & Pennsylvania, Washington, DC 20226. Telephone: 202/566-7371.

### NEW ORGANIZATION OFFICE OF REGULATORY ENFORCEMENT



#### ATF SPOTLIGHTS

#### The Dealer

Much of the success of our minal firearms program is direct, attributable to the cooperation and assistance we receive from many of our nearly 220,000 licensees.

The following two case histories exemplify the teamwork between ATF agents and licensees which often results in successful prosecutions and convictions.

After making numerous one and two handgun purchases, a Nigerian national ordered 14 hand guns. He told the FFL there was a crime wave in Nigeria. The FFL notified ATF agents who discovered the national was in this country on a student visa attending a midwestern university, and was planning an immediate return to

Nigeria.

Working with U.S. Customs agents, ATF conducted surveillance throughout the Nigerian's last day in the United States and arrested him after he failed to notify the airlines about the guns he carried.

A search of his suitcases revealed 27 hand-guns and 1200 rounds of ammunition. The subject was convicted and sentenced to five years, suspended in light of deportation proceedings

A FFL, suspecting a "straw purchase" of three handguns notified ATF agents who located the suspects, both convicted felons, shortly after they checked into a local motel.

In addition to finding the three illegally purchased handguns, ATF agents located two other handguns, a quantity of narcotics and \$30,000 in gold coins in the room.

After raising obliterated serial numbers and tracing the two hand guns through the ATF tracing center, agents learned that one of the handguns and the coin collection had been reported as stolen in another state. The other firearm also had been reported stolen in another burglary.

The two felons, who received sentences of 4 and 15 years respectively, previously had been convicted of multiple felonies, including manslaughter, assault, and narcotics violations.

#### ATF REORGANIZATION

The Bureau of Alcohol, Tobacco and Firearms has recently restructured its Headquarters operations order to bring all functions plating to a particular commodity or regulatory matter within one division.

We feel this step will improve our service to all of our regulated industries including Firearms and Explosives by decreasing the number of Headquarters offices that you must contact to obtain information or to solve problems.

A new Firearms and Explosives Division has been established and will be responsible for administering the statutes and regulations involving the regulated firearms and explosives industries. This division has three branches: the Firearms and Explosives Operations Branch (new), the Firearms and Explosives Imports Branch (formerly named the Imports Branch), and the National Firearms Act Branch (the same). The latter two branches were transferred intact from a division within the Office of Technical and Scientific Services.

The Firearms and Explosives Operations Branch will be responsible for preparing regulations, forms, publications, and procedures, and acting on variances which pertain to firearms and explosives.

The Firearms and Explosives Imports Branch will continue to process applications to import firearms, ammunition and im-

plements of war and to administer the import provisions of the Gun Control Act, National Firearms Act, and Arms Export Control Act.

The National Firearms Act Branch will continue to process applications to register, make, manufacture, transfer and/or export NFA firearms, and to maintain National Firearms Registration and Transfer Records.

As in the past, with the exception of those functions that have always been centralized, your first contact to resolve problems or to obtain information should be with your local, or regional ATF office. If further assistance is necessary, then the pertinent office should be c o n t a c t e d.

#### REGIONAL REGULATORY OFFICES

Office of the Regional Regulatory Administrator Bureau of Alcohol, Tobaeco and Firearms 230 S. Dearborn St. 15th Floor Chicago, Illinois 60604 312/353-3778

Technical Services
Cincinnati Field Office
Bureau of Alcohol, Tobacco and Firearms
550 Main St.
Room 6510A, Fed. Office Bldg.
Cincinnati, Ohio 45202
513/684-3331

Midwest Region (Illinois, Minnesota, Missouri, Wisconsin, Kansas, Nebraska, North Dakota, South Dakota, Iowa)

> (Indiana, Ohio, Kentucky, West Virginia, Michigan)

Postage and Fees Paid Department of the Treasury Treas 564



Official Business
Penalty for Private Use, \$300

#### THIRD CLASSBULK RATE

E+ Econdinator

Office of the Regional Regulatory Administrator Bureau of Alcohol, Tobacco and Firearms 3835 Northeast Expressway Room 200 Atlanta, Georgia 30340 404/455-2631

Office of the Regional Regulatory Administrator Bureau of Alcohol, Tobacco and Firearms 1114 Commerce St. Room 701 Dallas, Texas 75242 214/767-2280

Office of the Regional Regulatory Administrator Bureau of Alcohol, Tobacco and Firearms 6 World Trade Center 6th Floor New York, NY 10048 212/264-2328

Technical Services
Philadelphia Field Office
Bureau of Alcohol, Tobacco and Firearms
Fed. Bldg., U.S. Post Office
6th Floor
Ninth and Market Sts
Philadelphia, Pennsylvania 19107
2 1 5 / 5 9 7 - 2 2 1 7

Office of the Regional Regulatory Administrator Bureau of Alcohol, Tobacco and Firearms 525 Market St. 34th Floor San Francisco, CA 94105 4 1 5 / 9 7 4 - 9 6 1 6 Southeast Region (Georgia, North Carolina, South Carolina, Tennessee, Mississippi, Alabama, Florida)

Southwest Region (Texas, Louisiana, Arkansas, Oklahoma, Colorado, New Mexico, Wyoming)

North Atlantic Region (New York, Massachusetts, Connecticut, Rhode Island Maine, New Hampshire, Vermont, Puerto Rico)

> (Pennsylvania, Maryland, New Jersey, Delaware, Virginia)

Western Region (California, Montana, Idaho, Washington, Oregon, Nevada, Utah, Arizona, Hawaii, Alaska)